

Message Text

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ACTION IO-10

INFO OCT-01 AF-06 EUR-12 NEA-10 ISO-00 CIAE-00 DODE-00

PM-03 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 SAM-01 SAB-01 ACDA-05 /091 W

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P R 220916Z JUL 75

FM AMEMBASSY KHARTOUM

TO SECSTATE WASHDC PRIORITY 0133

INFO AMEMBASSY ADDIS ABABA

AMEMBASSY CAIRO

AMEMBASSY JIDDA

AMEMBASSY LONDON

AMEMBASSY NAIROBI

AMEMBASSY PARIS

AMEMBASSY TEL AVIV

USMISSION USUN

C O N F I D E N T I A L KHARTOUM 1696

E.O. 11652: N/A

TAGS: PFOR, UN, IS, XA

SUBJ: ISRAELI UNGA SUSPENSION AT KAMPALA

REF: STATE 169463

BEGIN SUMMARY. FONMIN SHARES USG CONCERNS (REFTEL)
RE POSSIBLE CONSEQUENCES EFFORTS BAR ISRAEL FROM UNGA BUT
INDICATED ARABS AND OTHERS FED UP BY PROTRACTED ISRAELI
IMMOBILITY IN FACE EXISTING UN RESOLUTIONS. WHILE SOMETHING MIGHT
CONCEIVABLY BE DONE IN CORRIDORS AT KAMPALA,
HE DOUBTED ANY EFFORT OPENLY RESIST DEVELOPING MOMENTUM
FOR ISRAELI EXCLUSION POLITICALLY POSSIBLE SINCE IT
FLEW IN FACE THIRD WORLD OPINION. END SUMMARY.

1. PRIOR MY DEPARTURE ON CONSULTATIONS, SAW FONMIN
JAMAL MUHAMMED AHMED LATE JULY 21. PURSUANT REFTTEL,
I SAID USG DEEPLY CONCERNED BY RESOLUTION RE SUSPENSION
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ISRAEL FROM UNGA ADOPTED BY ISLAMIC FONMINS MEETING

(WHERE AHMED WAS CONFERENCE SPOKESMAN AND MEMBER DRAFTING COMMITTEE), AND GAVE HIM COPY SENATE RESOLUTION ON ISSUE, NOTING IT HAD PASSED UNANIMOUSLY. ANY SUCH ACTION WOULD THUS CLEARLY BE OPPOSED BY USG AS MATTER PRINCIPLE, FOR THE SAKE OF THE UN AND TO AVOID CALLING INTO QUESTION FURTHER NEGOTIATIONS FOR MIDEAST SETTLEMENT. USG ACCORDINGLY HOPED GOS WOULD RECOGNIZE DANGERS IF SUCH MOVEMENT GAINED MOMENTUM AND WOULD OPPOSE ANY SIMILAR ACTION AT KAMPALA OAU MEETINGS.

2. FONMIN REPLIED GOS VALUES ITS BILATERAL RELATIONSHIPS WITH USG BUT, HAVING JOINED THIRD WORLD ORGANS SUCH AS ISLAMIC CONFERENCE, HAD OBLIGATION SUPPORT CONSENSUSES OF THOSE BODIES. MOREOVER, JIDDA RESOLUTION HAD ONLY FORMALIZED EXISTING OPINION. I POINTED TO DANGER THAT AN ACCUMULATION OF SUCH "FORMALIZATIONS" WOULD PAINT SUPPORTING STATES INTO CORNER AT UNGA. AHMED READILY ADMITTED RESULT COULD BE "DISASTROUS". HOWEVER ISLAMIC LEADERS HAD TO HEED RISING PUBLIC SENTIMENT IN THEIR COUNTRIES. TACTIC WAS DESIGNED REFLECT THIS SITUATION IN HOPE PRESSURING ISRAEL FOR PROMPT PROGRESS ON MIDEAST. IF IT FAILED, AND UN SERIOUSLY HURT, NOT MUCH WOULD BE LOST, SINCE ISRAEL HAD NOT ACCEPTED EXISTING UN RESOLUTIONS ANYWAY. IF IT SUCCEEDED, MATTER MIGHT THEN NOT BE TAKEN FURTHER IN SEPTEMBER.

3. AS TO KAMPALA, FONMIN NOTED ISSUE NOT SO FAR ON OAU AGENDA BUT HE MADE CLEAR SIMILAR ACTION LIKELY. HE ASKED PLAINTIVELY WHETHER WE THOUGHT COULD BY ITSELF OPPOSE SUCH VOTE. I RESPONDED THERE WERE NUMBER MODERATE STATES ALSO CONCERNED AT IMPLICATIONS RASH ACTION AND IT NOT BEYOND BOUNDS OF SKILLED DIPLOMACY TO DE-FUSE ISSUE QUIETLY IN CORRIDORS. AHMED ADMITTED SOMETHING MIGHT BE DONE BUT WAS PESSIMISTIC. HE HAD NOT GONE KAMPALA FOR FONMIN MEETING VIEW SADAT VISIT HERE JULY 26. SADAT, NIMEIRI AND BOTH FONMINS WOULD THEN GO KAMPALA FOR SUMMIT. I URGED AHMED (WHO WAS SEEING NIMEIRI AFTER MY CALL) THAT SUCH STATESMEN AS EGYPTIAN AND SUDANESE PRESIDENTS CONSIDER ISSUE CAREFULLY WITH VIEW PREVENTING SNOWBALLING ACTION AT KAMPALA.

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4. COMMENT. AHMED IS MILD MANNERED, PROFESSORIAL, WESTERN-TRAINED DIPLOMAT WHO WELL AWARE IMPORTANCE UN SYSTEM TO SMALL STATES. OUR FRANK TALK REVEALED THAT HE SHARES USG CONCERNS ON THIS ISSUE BUT, FRESH FROM HIS EXPERIENCES AT JIDDA ISLAMIC MEETING, FEARS THAT EXISTING OPINION PLUS DESIRE ALL THIRD WORLD COUNTRIES HANG TOGETHER ARE DIFFICULT AT THIS STAGE OVERCOME. I FEAR

BEST WE CAN EXPECT FROM SUDAN AT KAMPALA IS QUIET SUPPORT
FOR SOME LESS DANGEROUS APPROACH PROVIDED SOME AFRICAN
BELL-WETHER STATES SHOW THE WAY.
BREWER

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